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SUBJECT: JORDANIAN INFORMATION ON HOST GOVERNMENT
RECONSTRUCTION ASSISTANCE TO IRAQ

REF: SECSTATE 84935

[11.](#) (SBU) SUMMARY: In response to a reiterated request for information on Jordan's contribution to the reconstruction of Iraq, the Jordanian Ministry of Planning provided to the Embassy a report detailing Jordan's Iraq-related activities. The report highlights several areas in which the GOJ has offered in-kind assistance to the CPA and government of Iraq; for a variety of reasons, most of these offers have not been followed up by CPA/GOI. Significant exceptions to this rule include Jordan's "at-cost" provision of programs training Iraqi police and border security personnel, Iraqi air traffic controllers and other civil aviation-related personnel, and employees of the the Iraqi Ministry of Electricity. The report also mentions improvements Jordan has made to its own infrastructure which benefit Iraq, as well as Jordan's extension of exemptions, previously granted to UN agencies and contractors under Oil-for-Food, to the agencies and contractors pursuing relief and reconstruction activities in Iraq since the conclusion of the Oil-for-Food program. The report does not mention substantial contributions by the Jordanian Armed Forces (JAF) in the training of the New Iraqi Army, the operation of a field hospital in Fallujah, and border cooperation with the CPA and coalition forces. END SUMMARY.

NIA Training

[12.](#) In cooperation with coalition forces, the JAF is providing staff and facilities for the training of the officer corps of the New Iraqi Army. To date, NIA officer candidates who have completed or are undergoing training in Jordan include approximately 700 company-grade officers, 140 staff officers, 20 brigade and division commanders, 50 female officers, and 340 aviators.

Fallujah Field Hospital

[13.](#) Established by the JAF Royal Medical Services (RMS) at the end of April 2003 and staffed by RMS personnel since that time, the 30-bed Fallujah Field Hospital has handled 282,533 cases and performed 1,005 surgeries. The RMS has also medevaced several problematic cases to Amman and performed operations on them there, at the expense of royal charities.

GOJ Non-military Assistance

[14.](#) The Ministry of Planning forwarded the following report to the Embassy on April 27, 2004, outlining Jordanian reconstruction assistance to Iraq since the end of the war there.

Begin text:

The Government of Jordan is deeply committed to continue its leading efforts in providing humanitarian and reconstruction assistance to the Iraqi people and to utilize its territory as a transit point through which humanitarian assistance is channelled to Iraq from different countries and international organizations. The Government of Jordan has launched the Jordanian Initiative to provide emergency humanitarian aid and facilitate its swift delivery into Iraq through Jordan. The Government also coordinated with international agencies and NGOs to channel humanitarian aid directly to Iraq or through the Jordan Hashemite Charity Organization and the Crisis Management Center. Jordan's efforts at ensuring a safe humanitarian corridor and smooth flow of goods have registered a new world record in the delivery of urgently needed food supplies achieving a rate of 12,9000 tons per day.

Due to the geographic proximity and more importantly to the deep economic and social ties that Jordan has built over the

last decade with Iraq, Jordan maintains a unique position that allows it to act as an enabler and facilitator to all international initiatives that address the reconstruction and development challenges.

The Government of Jordan stresses the need to work expeditiously towards the establishment of a full-fledged, legitimate and representative Iraqi government as a cornerstone of the process of rebuilding Iraq as the Kingdom,s efforts are currently focused on assisting the Iraqis to reconstruct their institutions. In this regard, the Government of Jordan sought to address the immediate and medium term priority reconstruction needs of Iraqi sectors in a manner that will ensure that the assistance offered will be tailored according to the needs and requirements of Iraqi ministries and institutions which according to the United Nations/World Bank Joint Iraq Needs Assessment report published October 2003, include strengthening institutions of sovereign, transparent, and good government, resorting critical human services, and supporting an economic and social transition. In line with UN Security Council Resolutions 1483 and 1151, and the United Nation,s appeal for assistance, Jordan has repeatedly expressed its readiness to assist in the reconstruction of Iraq to ensure the presence of the necessary conditions for attaining sustainable development, as well as to advance the current efforts aimed at restoring and establishing strong national and local institutions for a representative government.

Furthermore, the Government of Jordan made substantial investments to create a supportive infrastructure that will ensure the smooth flow of goods and services into Iraq to support both humanitarian efforts and private sector development requirements. As a result, Jordan has incurred to-date, approximately US\$20 million, in addition to an estimated total of US\$ 80 million required to cover additional necessary infrastructure improvements.

In December 2003, the GOJ approved the request presented by the World Bank for the establishment of an Interim Office for its operations concerning Iraq and extended to the World Bank,s staff privileges, immunities, exemptions and facilities accorded to resident representatives of other international organizations in Jordan, and their spouses and dependents. Moreover, the International Finance Corporation is currently in the process of establishing an office in Amman and the IMF is considering the establishment of a similar office in Jordan.

On the other hand, and in response to the formal requests for assistance in restructuring and rehabilitation of priority areas, vigorous consultations were conducted between the various Jordanian Ministries and institutions and the Iraqi Interim Government and the Coalition Provisional Authority (CPA). Moreover, several bilateral initiatives were launched between the Government of Jordan and the Iraqi Interim Government/CPA covering 18 priority sectors. These include: Labor, Agriculture, Justice, Investment Climate and Trade, Financial Markets/Privatization, Census, Police and Border Training, Education, Transport, Banking, Health, Telecommunications, Water and Sanitation, Energy, Housing and Land Management, Urban Management, Culture, and finally Tourism. The projects fall within the areas of regulatory and process benchmarking of Jordanian institutions, training contributions both inside and outside of Iraq, as well as direct assistance and support for Iraqi ministries. The objectives of these projects are to encourage the formation of democratic market based institutions in Iraq, and improving the security, health, and economic well being of the Iraqi people.

Achievements attained to date can be summarized as follows:

Labor

The Iraqi Interim Government and the Coalition Provisional Authority (CPA) presented the Government of Jordan with an assessment of the immediate needs of the Iraqi labor sector and a request for assistance and training in the restoration of democratic trade unions and creation of labor/management relations system. The Jordanian Ministry of Labor expressed its readiness to assist in the rehabilitation of this vital sector through the transfer of expertise and knowledge in the following areas:

- Rehabilitation of the Social Welfare System.
- Provision of Vocational Training.
- Working Environment Safety Rules and Regulations.
- Rehabilitation of Labor Unions.
- Work Inspection and Control Procedures and Regulations.

Energy

As part of Jordan,s efforts aimed at assisting the Iraqi people to reconstruct their electricity networks, which have

been severely damaged as a result of the war as well as training Iraqi experts, a Memorandum of Understanding was signed between Jordan,s Ministry of Energy and Mineral Resources and its Iraqi counterpart under which a liaison office to handle electricity cooperation between Iraq and Jordan was established. The office is located in Jordan,s National Electric Power Company (NEPC) and is directly linked to Iraq's electricity ministry. It will provide local and foreign investors with information on the present and future needs of Iraq's electricity sector, in addition to projects under implementation. The office will also handle all tender announcements of relevant Iraqi projects in local newspapers and on the website of the NEPC.

Moreover, in cooperation with specialized agencies in Jordan, the office will provide the Iraqi side with training, technical, financial and administrative assistance, noting that Iraq's daily electricity needs are estimated at 18,000 megawatts but only 5,000 megawatts are currently provided.

Agriculture

Jordan,s assistance was requested in the following:

- Advice on sanitary/phytosanitary standards and long-term structuring and organization of Iraq,s Ministry of Agriculture.
- Experience sharing and knowledge transfer on water control improvement and monitoring specifically the exiting water distribution systems in the Jordan Valley.
- Experience sharing and knowledge transfer on cropping of agricultural products.
- Experience sharing and knowledge transfer on soil analysis systems carried out in Jordan before fertilizer application.

Moreover, the Government of Jordan was presented with a request for a high level technical meeting to re-establish dialogue between the two ministries and identify potential areas of cooperation.

Accordingly, a meeting was held on 22 September 2003 between representatives from the Jordanian and Iraqi Ministries of Agriculture to identify the requirements of the Agricultural sector in Iraq. An initial agreement was reached to provide assistance to the Iraqi Ministry of Agriculture through:

- Experts to assist in the building of internal capacity within the Iraqi Ministry of Agriculture
- Sharing Jordan,s expertise and knowledge in combating desertification and desert rehabilitation.
- Sharing Jordan,s expertise and knowledge in water control improvement, monitoring, and water distribution.
- Assistance in formulating a marketing strategy for Iraqi agricultural products.

The need for further coordination and discussions to explore areas of assistance and exchange of expertise was stressed during the meeting as a prerequisite for the formulation of a clear work plan to assist the Iraqi Ministry of Agriculture in its capacity building and rehabilitation efforts.

Justice

The Jordanian Ministry of Justice will present its expertise and knowledge in institutional and capacity building through training courses for judges and district attorneys at the Jordanian Judicial Institute.

Trade

The main priority areas identified include assistance and advice on development and enforcement of health, safety and quality standards for imported goods, and transition to a market-based public distribution system (PDS). The Government of Jordan is currently coordinating between the relevant Jordanian institutions to arrange for technical level meetings that will address these priority areas and establish means of cooperation and assistance. Moreover, and in light of the termination of the oil-for- program in November 2003, Jordan is currently in the process of instituting a mechanism and process to secure the smooth and safe flow of goods in and out of Iraq.

Financial Markets/Privatization

The CPA requested Jordan,s assistance in the capacity building/rehabilitation of this sector through experience sharing of Jordan,s privatization programs and initiatives. The Ministry of Planning provided the following documents in order to acquaint the Iraqi side with Jordan,s accomplishments in this regard:

- A report on Jordan,s privatization program.
- Jordan,s National Privatization Strategy.
- Administrative Structure of the Executive Privatization Commission.
- Financial System of the Executive Privatization Commission.
- Privatization Proceeds Fund.
- Privatization Law No. 25 (2000)
- Report on Jordan,s experience in deepening its capital market.

Census

Series of meetings of international experts were held at the Jordanian Department of Statistics during the period 26-30 July 2003, which included representatives from the U.S. Census Bureau, National Statistics/United Kingdom, the United Nations, the Palestinian Central Bureau of Statistics (PCBS), and the Statistical Center of Iraq (SCI). The meeting focused on experience sharing on modalities of conducting a national census and identifying and addressing the current requirements of the SCI. An agreement was reached to focus on rehabilitating the SCI through capacity building initiatives. As such, a training course for a team comprised of four Iraqi statisticians was conducted at the Jordanian Department of Statistics in the area of Living Costs Data Collection and Geographical Information Systems.

Police and Border Training

In line with His Majesty King Abdullah II directives to provide necessary assistance to the Iraqis, including the rehabilitation of their security forces, the Government of Jordan endorsed on 14 October 2003 the agreement with the CPA to start a two-year training course for 32,000 members of the Iraqi police force at the country's various police academies. The courses started in December 2003, with each course lasting 8-weeks offering training to 1,500 Iraqis at a time, over a period of 2 years.

Education

With regards to the rehabilitation of the Iraqi Ministry of Education, the CPA sought Jordan,s assistance in conducting a thorough review of the examination system. Education specialists were requested to assist the Iraqi Ministry of Education in the assessment, review, improvement, and implementation of the current examination system so as to align it with the new curriculum and textbooks. The request is currently being processed by the Jordanian Ministry of Education in order to formulate future assistance.

Transport

Jordan was presented with a request to assist in the rebuilding of Iraq,s civil aviation infrastructure, and restarting its civil aviation system and commercial aviation operations, through the following areas:

- A comprehensive practical course of instruction for air traffic controllers, and civil aviation administrators at the Queen Noor Civil Aviation Technical College.
- Assistance in the return of Iraqi owned commercial aviation assets currently outside Iraq, listing of all Iraqi owned assets in Jordan and facilitating the access of CPA personnel to the equipment, in addition to an update on the maintenance history or status of the aircraft and equipment with a recommendation as to flightworthiness.

Following a meeting between Iraqi civil aviation representatives and the Jordanian Minister of Transport, an agreement was reached to conduct a 4-week training program for a total of 29 Iraqi Civil Aviation Authority personnel. The training program includes a Control Procedural (Non-Radar) Refresher courses, Air Traffic Control Supervisors courses, and Automated Identification System training courses. The program is envisioned to be the first in a series of such events designed to upgrade the skills of Iraq's civil aviation personnel, in cooperation with the national flag carrier, Royal Jordanian with the group of 27 Iraqi air traffic controllers having completed a training program in mid-November 2003 at the Queen Nour College

Banking Sector

The CPA requested conducting training programs for Iraqi managers from Rafidain and Rasheed banks at Jordan,s Institute of Banking Studies. The programs will provide a comprehensive, practical overview of key principles of commercial bank operations including credit evaluation, financial statements, bank branch management and the implementation of business plans to operate effectively in a competitive economic environment.

Meetings were held between representatives of the CPA/Ministry of Finance and the Governor of the Central Bank of Jordan in addition to a separate meeting between representatives of the commercial banks in Jordan and the CPA/Ministry of Finance to identify the needs of the banking system in Iraq. Based on these meetings training was designed for Iraqi banking sector personnel to be held in Iraq. The program includes 6 training components comprising of the following:

- Banking Operations training for the duration of 21 days or the equivalent of 126 credit hours.
- Bank Credit training for the duration of 17 days or the equivalent of 102 credit hours.
- Money and Capital Markets (Treasury Operations) training for the duration of 8 days or the equivalent of 48 credit hours.
- Banks and Branches Management for the duration of 10 days or the equivalent 60 credit hours.
- Specialized Banking Topics training for the duration of 8 days or the equivalent of 48 credit hours.
- Comprehensive Computer Programs training for the duration of 5 days or the equivalent of 40 hours.

The program was sent to the Ministry of Finance for their review and final approval.

Health

The CPA requested assistance in six key areas: Healthcare Delivery and Financing; Public and Environmental Health; Pharmaceuticals; Education, Training, and Licensing; Health Information; and IT.

As such, a series of technical meetings were held with representatives from the Iraqi Ministry of Health as well as representatives from the CPA to discuss the requirements of this vital sector in Iraq and possible means of cooperation and assistance which the Jordanian MOH will be offering.

Telecommunications

The Government of Jordan received a request for assistance in the following areas:

- Developing a licensing regime for Iraqi Telcom Regulatory Authority (ITRA).
- Interconnection of Iraqi and Jordanian fiber network.
- Training for Iraqi Ministries, officials.

The request is currently being processed by the Jordanian Ministry of Information and Communications Technology.

Moreover, the Ministry of Information and Communications Technology and Jordan Telecom announced in November 2003 the completion of a fiber optic cable link between Jordan and Iraq. The project, carried out by Jordan Telecom and the Iraqi Telecom and Post Iraqi Public Company, was the result of coordination between the telecom ministries of both countries.

Extending over 400 km on Jordanian territory, the link was completed employing digital communications equipment, that uses SDH technology with a 622 MBPS capacity. The cable will enable Jordan to act as a transit point for telecommunications traffic from Iraq to the international network & FLAG8 (the fiber link across the globe) via the port city of Aqaba. Also, the Aqaba link to the FLAG Telecom project, which extends from Britain to Japan, was expected to increase eight-fold Jordan's telephone and Internet capacity, with 13 other European, Middle Eastern and Asian countries attached to the network.

Cooperation between the Government of Jordan and the Government of Japan

Based upon the Japanese's Government pledge made during the International Donor's Conference on Reconstruction in Iraq held in October 2003 in Madrid, negotiations have been initiated between the Government of Jordan (GOJ), represented by the Ministry of Planning and International Cooperation (MOPIC), the Japanese Embassy in Amman and Japan International Cooperation Agency (JICA) for the provision of training programs for Iraqi personnel through the Third Country Training Program for Iraqi personnel funded by the Japanese government that will be executed in Jordan.

The Government of Jordan in coordination with JICA is currently finalizing the necessary arrangements for conducting the above stated programs, in order to sign the Record of Discussions which will set the framework of the training courses for each of the ten areas identified by JICA. The training programs will cover seven areas, namely health, education, agriculture, culture, statistics, police training, electricity, water and sanitation, urban

development, and the preservation of cultural heritage.

11. Health

The Ministry of Health will conduct specialized training courses that address 6 areas identified by the JICA office in Iraq:

- Delivery of Basic Primary Health Care Services
- Environmental Health Services
- Community Health Services
- Pharmaceuticals
- Information Technology
- Laboratory Training

The Jordanian Ministry of Health and JICA have prepared the draft Framework for the necessary training courses including the estimated costs. The Framework was presented to the Iraqi Ministry of Health for their comments and feedback, in order to finalize the above stated courses.

12. Education

Based on the request presented to the Ministry of Education in the provision of training courses for Iraqi personnel, the Ministry of Education identified the following areas:

- International Computer Driving License Courses
- Vocational Training Education
- Design of a new curriculum system and textbooks
- Improvement and implementation of the examination system

The Jordanian Ministry of Education and JICA have prepared the draft Training Program Framework for the training courses including the estimated costs. The Framework was presented to the Iraqi Ministry of Education for their comments and feedback, in order to finalize the above stated courses.

13. Agriculture

The Ministry of Agriculture expressed its readiness to assist in the provision of training courses as part of the Japanese Third Country Training Program, in the following areas:

- Water Management
- Marketing of Agriculture products
- Formulation of National Strategies for the Agricultural Sector
- Rehabilitation of Saline Environments
- Increasing Private Sector Investments in Agricultural Sector

The Ministry of Agriculture is currently waiting for JICA's feedback regarding the proposed training course in order to estimate the costs and finalize the framework for the training courses.

14. Culture

The Jordanian Ministry of Culture and JICA have prepared a draft Training Program Framework for personnel from the Iraqi Ministry of Culture which was subsequently presented to the Ministry for their feedback and comments, for its finalization.

15. Statistics

The Department of Statistic (DOS) and JICA and the Iraqi Department of Statistics have finalized the Training Program Framework to conduct a training course to improve the knowledge and techniques of Iraqi personnel in the field of National Accounts and Statistics. JICA is currently finalizing the final necessary arrangements with the Iraqi Department of Statistics in order to conduct the above training course.

16. Electricity

Discussion Records were signed between the Ministry of Planning and International Cooperation, JICA, and the National Electric Power Company (NEPCO) for a training program for a total of 40 engineers from the Iraqi Ministry of Electricity. The program is scheduled to start on 4 May 2004 for the duration of 2 months.

17. Police Training

In response to the request presented to the Public Security Directorate, the Directorate has expressed its readiness to conduct 5 different advanced training courses at the same time with an average of 200 trainees, with 30-40 trainees for each course. The courses will cover the following areas:

1) Qualifications of Police Leadership in the following levels:

- Senior Leadership
- Intermediate Leadership
- Advanced Security
- Police Management
- Basic Security

2) Qualifications of Police Officers in specialized topics:

- Crime Scene
- Anti-Narcotics
- Training of Trainers
- Operations Management
- Crisis Management
- Fire-Arms
- Public Order
- V.I.P. Protection
- Explosives Disposal
- Detective Police
- Correctional Centers
- Special Branch
- Installation Security
- Forensic Sciences
- Traffic Accidents Investigation
- Traffic Management
- Physical Training
- C.I.D.

3) Qualifications of Police Officers according to International Standards and Human Rights

- Definition of International Law and Human Rights
- Women, Children, and Minorities in Law Enforcement
- Protection of Victims of Crime and Authority Abuse
- Immunity in Law Enforcement

The Public Security Directorate and JICA have prepared the draft Training Program Framework. JICA is currently in the process of contacting the Iraqi Ministry of Interior to present the draft Framework for their feedback and comments.

18. Water and Sanitation

A meeting was held at the Jordanian Ministry of Planning and International Cooperation between the Jordanian Ministry of Water and Irrigation and JICA during which the Jordanian Ministry of Water and Irrigation identified the areas of assistance it can offer to the Iraqi Ministry of Water. These include:

- Water Quality
- Laboratories
- Water Desalination
- Water Purification
- Water Sewage Treatment Plants
- Water Treatment Plants
- Maintenance of Water Networks
- Water Wells

An understanding was reached between the Government of Jordan and JICA that GOJ represented by either the MOWI or MOPIC will present theses proposed areas of assistance to the Iraqi side.

19. Preservation of Archaeological Sites

A meeting was held at MOPIC between JICA and the Jordanian Department of Antiquities, during which both sides agreed that the Department of Antiquities will draft and present a Training Program Framework to JICA for their feedback. The training program will concentrate on the mechanisms of establishing a databank at the Iraqi Ministry of Antiquities and development and implementation of preservation and protection of archaeological sites programs.

GNEHM